

April 2, 2010

VIA CERTIFIED MAIL <u>RETURN RECEIPT REQUESTED</u> Mr. Ruben Martinez, Director, General Services Department City of Chico 965 Fir Street Chico, CA 95928

Mr. Ruben Martinez, Director of Operations and Maintenance City of Chico Municipal Airport 150 Airpark Boulevard P.O. Box 3420 Chico, CA 95927-3420

## Re: Notice of Violations and Intent to File Suit Under the Federal Water Pollution Control Act

Dear Sir:

I am writing on behalf of the California Sportfishing Protection Alliance ("CSPA") in regard to violations of the Clean Water Act ("the Act") occurring at the City of Chico Municipal Airport ("the Airport") facility located at 150 Airpark Boulevard in Chico, California ("the Facility"). The WDID identification number for the Facility is 5R04I003206. CSPA is a non-profit public benefit corporation dedicated to the preservation, protection, and defense of the environment, wildlife and natural resources of Sycamore Creek, the Sacramento River, the Sacramento – San Joaquin Delta and other California waters. This letter is being sent to you as the responsible owners, officers, or operators of the City of Chico Municipal Airport.

This letter addresses the unlawful discharges of pollutants from the Facility to Sycamore Creek, which in turn ultimately flows into the Sacramento River and the Sacramento - San Joaquin Delta. This letter addresses the ongoing violations of the substantive and procedural requirements of the Clean Water Act and National Pollutant Discharge Elimination System ("NPDES") General Permit No. CAS000001, State Water Notice of Violation and Intent To File Suit April 2, 2010 Page 2 of 12

Resources Control Board Water Quality Order No. 91-13-DWQ, as amended by Order No. 97-03-DWQ ("General Permit") or "General Industrial Storm Water Permit").

Section 505(b) of the Clean Water Act provides that sixty (60) days prior to the initiation of a civil action under Section 505(a) of the Act (33 U.S.C. § 1365(a)), a citizen must give notice of intent to file suit. Notice must be given to the alleged violator, the U.S. Environmental Protection Agency ("the EPA"), and the State in which the violations occur.

As required by the Clean Water Act, this Notice of Violation and Intent to File Suit provides notice of the violations that have occurred, and continue to occur, at the Facility. Consequently, the City of Chico and Mr. Ruben Martinez are hereby placed on formal notice by CSPA that, after the expiration of sixty (60) days from the date of this Notice of Violation and Intent to File Suit, CSPA intends to file suit in federal court against the City of Chico and Mr. Ruben Martinez under Section 505(a) of the Clean Water Act (33 U.S.C. § 1365(a)), for violations of the Clean Water Act and the General Industrial Storm Water Permit. These violations are described more fully below.

### I. Background.

The City of Chico ("the City") operates the Airport Facility located in Chico, California. The Facility is an air transportation facility. Other activities at the Facility include the use, storage, and maintenance of heavy machinery, and the storage and handling of materials such as solvents, scrap metal, petroleum products, paints, aircraft parts and de-icing materials.

On or about April 3, 1992, the City submitted its notice of intent to comply with the terms of the General Industrial Storm Water Permit. The Facility is classified as an aircraft terminal facility under Standard Industrial Classification ("SIC") Code 4512 ("Air Transportation, Scheduled"). The Facility collects and discharges storm water from its approximately 1079-acre industrial site through at least one discharge point to Sycamore Creek, which in turn ultimately drains to the Sacramento River and the Sacramento-San Joaquin Bay Delta ("the Delta"). Sycamore Creek, the Sacramento River, the Delta, and the creeks that receive storm water discharge from the Facility are waters of the United States within the meaning of the Clean Water Act.

The Central Valley Regional Water Quality Control Board (the "Regional Board" or "Board") has established water quality standards for the Sacramento River and the Delta in the "Water Quality Control Plan for the Sacramento River and San Joaquin River Basins," generally referred to as the Basin Plan. The Basin Plan includes a narrative toxicity standard which states that "[a]ll waters shall be maintained free of toxic substances in concentrations that produce detrimental physiological responses in human, plant, animal or aquatic life." For the Delta, the Basin Plan establishes standards for several metals, including (at a hardness of 40 mg/L): arsenic – 0.01 mg/L; copper – 0.01; iron – 0.3 mg/L; and zinc – 0.1 mg/L. *Id.* at III-3.00, Table IIII-1. The Basin Plan states

Notice of Violation and Intent To File Suit April 2, 2010 Page 3 of 12

that "[a]t a minimum, water designated for use as domestic or municipal supply (MUN) shall not contain lead in excess of 0.015 mg/L." *Id.* at III-3.00. The Basin Plan also provides that "[t]he pH shall not be depressed below 6.5 nor raised above 8.5." *Id.* at III-6.00. The Basin Plan also prohibits the discharges of oil and grease, stating that "[w]aters shall not contain oils, greases, waxes, or other materials in concentrations that cause nuisance, result in a visible film or coating on the surface of the water or on objects in the water, or otherwise adversely affect beneficial uses." *Id.* at III-5.00

The Basin Plan also provides that "[a]t a minimum, water designated for use as domestic or municipal supply (MUN) shall not contain concentrations of chemical constituents in excess of the maximum contaminant levels (MCLs)." *Id.* at III-3.0. The EPA has issued a recommended water quality criteria for aluminum for freshwater aquatic life protection of 0.087 mg/L. EPA has established a secondary MCL, consumer acceptance limit for aluminum of 0.05 mg/L to 0.2 mg/L. EPA has established a secondary MCL, consumer acceptance limit for zinc of 5 mg/L. EPA has established a primary MCL, consumer acceptance limit for the following: chromium – 0.1 mg/L; copper – 1.3 mg/L; and lead – 0.0 (zero) mg/L. *See* http://www.epa.gov/safewater/mcl.html. The California Department of Health Services has also established the following MCL, consumer acceptance levels: aluminum – 1 mg/L (primary) and 0.2 mg/L (secondary); chromium – 0.5 mg/L (primary); copper – 1.0 (secondary); iron – 0.3 mg/L; and zinc – 5 mg/L. *See* California Code of Regulations, title 22, §§ 64431, 64449.

EPA has also issued numeric receiving water limits for certain toxic pollutants in California surface waters, commonly known as the California Toxics Rule ("CTR"). 40 CFR §131.38. The CTR establishes the following numeric limits for freshwater surface waters: arsenic – 0.34 mg/L (maximum concentration) and 0.150 mg/L (continuous concentration); chromium (III) – 0.550 mg/L (maximum concentration) and 0.180 mg/L (continuous concentration); copper – 0.013 mg/L (maximum concentration) and 0.009 mg/L (continuous concentration); lead – 0.065 mg/L (maximum concentration) and 0.009 mg/L (continuous concentration).

The Regional Board has also identified waters of the Delta as failing to meet water quality standards for unknown toxicity, electrical conductivity, numerous pesticides, and mercury. *See* http://www.swrcb.ca.gov/tmdl/docs/2002reg5303dlist.pdf. Discharges of listed pollutants into an impaired surface water may be deemed a "contribution" to the exceedance of CTR, a water quality standard, and may indicate a failure on the part of a discharger to implement adequate storm water pollution control measures. *See Waterkeepers Northern Cal. v. Ag Indus. Mfg., Inc.*, 375 F.3d 913, 918 (9th Cir. 2004); *see also Waterkeepers Northern Cal. v. Ag Indus. Mfg., Inc.*, 2005 WL 2001037 at \*3, 5 (E.D. Cal., Aug. 19, 2005) (finding that a discharger covered by the General Industrial Storm Water Permit was "subject to effluent limitation as to certain pollutants, including zinc, lead, copper, aluminum and lead" under the CTR).

The General Industrial Storm Water Permit incorporates benchmark levels established by EPA as guidelines for determining whether a facility discharging industrial Notice of Violation and Intent To File Suit April 2, 2010 Page 4 of 12

storm water has implemented the requisite best available technology economically achievable ("BAT") and best conventional pollutant control technology ("BCT"). The following benchmarks have been established for pollutants discharged by the City from the Facility: pH = 6.0-9.0; total suspended solids = 100 mg/L; oil & grease = 15.0 mg/L; iron = 1.0 mg/L; lead = 0.0816 mg/L; aluminum = 0.75 mg/L; copper = 0.0636 mg/L; zinc = 0.117 mg/L; ammonia = 19 mg/L; biological oxygen demand = 30 mg/L; and, chemical oxygen demand = 120 mg/L. The State Water Quality Control Board has proposed adding a benchmark level for specific conductance of 200 µmho/cm.

### II. Pollutant Discharges in Violation of the NPDES Permit.

The Facility has violated and continues to violate the terms and conditions of the General Permit. Section 402(p) of the Act prohibits the discharge of storm water associated with industrial activities, except as permitted under an NPDES permit such as the General Permit. 33 U.S.C. § 1342. The General Permit prohibits any discharges of storm water associated with industrial activities that have not been subjected to BAT or BCT. Effluent Limitation B(3) of the General Permit requires dischargers to reduce or prevent pollutants in their storm water discharges through implementation of BAT for toxic and nonconventional pollutants and BCT for conventional pollutants. BAT and BCT include both nonstructural and structural measures. General Permit, Section A(8). Conventional pollutants are TSS, Oil & Grease, pH, biochemical oxygen demand ("BOD") and fecal coliform. 40 C.F.R. § 401.16. All other pollutants are either toxic or nonconventional. *Id.*; 40 C.F.R. § 401.15.

Receiving Water Limitation C(1) of the General Industrial Storm Water Permit prohibits storm water discharges and authorized non-storm water discharges to surface or groundwater that adversely impact human health or the environment. Receiving Water Limitation C(2) of the General Industrial Storm Water Permit also prohibits storm water discharges and authorized non-storm water discharges that cause or contribute to an exceedance of any applicable water quality standards contained in a Statewide Water Quality Control Plan or the applicable Regional Board's Basin Plan.

Based on its review of available public documents, CSPA is informed and believes that the Facility continues to discharge myriad pollutants in excess of benchmarks and that the City has failed to implement BMPs adequate to bring its discharge of these pollutants in compliance with the General Permit. The City's ongoing violations are discussed further below.

# A. The Facility Has Discharged Storm Water Containing Pollutants in Violation of the Permit.

The Facility has discharged and continues to discharge stormwater with unacceptable levels of Specific Conductivity (SC) and Oil and Grease (O&G) in violation of the General Permit. These high pollutant levels have been documented during significant rain events, including the rain events indicated in the table of rain data Notice of Violation and Intent To File Suit April 2, 2010 Page 5 of 12

attached hereto as Attachment A. The Facility's Annual Reports and Sampling and Analysis Results confirm discharges of materials other than stormwater and specific pollutants in violation of the Permit provisions listed above. Self-monitoring reports under the Permit are deemed "conclusive evidence of an exceedance of a permit limitation." *Sierra Club v. Union Oil*, 813 F.2d 1480, 1493 (9th Cir. 1988).

The following discharges of pollutants from the Facility have violated Discharge Prohibitions A(1) and A(2) and Receiving Water Limitations C(1) and C(2) of the General Industrial Storm Water Permit:

Date	Parameter	Concentration	Proposed
		in Discharge	Benchmark
			Value
03/26/2007	Spec. Con.	432 µmhos/cm	200 µmhos/cm
1 <sup>st</sup> Storm	Spec. Con.	330 µmho/cm	200 µmhos/cm
Event			
analyzed on			
Form 1 of			
2007-2008			
Annual			
Report for			
the Facility;			
event date			
not recorded			
on Form 1			
11/03/2008	Spec. Con.	243 µmhos/cm	200 µmhos/cm
02/05/2009	Spec. Con.	409 µmhos/cm	200 µmhos/cm

## 1. Discharges of Storm Water Containing Specific Conductivity at Levels in Excess of Proposed EPA Benchmark

2. Discharges of Storm Water with Oil and Grease (O&G) in Excess of Applicable EPA Benchmark

Date	Parameter		EPA Benchmark Value
11/02/2006	O&G	122 mg/L	15 mg/L

CSPA's investigation, including its review of the City's analytical results documenting pollutant levels in the Facility's storm water discharges well in excess of EPA's benchmark values and the State Board's proposed benchmark for specific conductivity, indicates that the City has not implemented BAT and BCT at the Facility for its discharges of Specific Conductivity (SC) and Oil and Grease (O&G) and other pollutants, in violation of Effluent Limitation B(3) of the General Permit. The City was required to have implemented BAT and BCT at the Facility by no later than October 1, Notice of Violation and Intent To File Suit April 2, 2010 Page 6 of 12

1992 or the start of its operations. Thus, the City is discharging polluted storm water associated with its industrial operations at the Facility without having implemented BAT and BCT.

CSPA is informed and believes that the City has known that its storm water contains pollutants at levels exceeding EPA Benchmarks and other water quality criteria since at least April 2, 2005. CSPA alleges that such violations also have occurred and will occur on other rain dates, including during every single significant rain event that has occurred since April 2, 2005, and that will occur at the Facility subsequent to the date of this Notice of Violation and Intent to File Suit. Attachment A, attached hereto, sets forth each of the specific rain dates on which CSPA alleges that the City has discharged storm water from the Facility containing impermissible levels of Specific Conductivity (SC) and Oil and Grease (O&G), and other unmonitored pollutants in violation of Discharge Prohibitions A(1) and A(2) and Receiving Water Limitations C(1) and C(2) of the General Industrial Storm Water Permit.

These unlawful discharges from the Facility are ongoing. Each discharge of stormwater containing any pollutants from the Facility without the implementation of BAT/BCT constitutes a separate violation of the General Industrial Storm Water Permit and the Act. Consistent with the five-year statute of limitations applicable to citizen enforcement actions brought pursuant to the federal Clean Water Act, the City is subject to penalties for violations of the General Industrial Storm Water Permit and the Act since April 2, 2005.

# B. The City Has Failed to Implement an Adequate Monitoring & Reporting Plan at the Facility.

Section B of the General Industrial Storm Water Permit requires that dischargers develop and implement an adequate Monitoring and Reporting Plan by no later than October 1, 1992 or the start of operations. Sections B(3), B(4) and B(7) require that dischargers conduct regularly scheduled visual observations of non-storm water and storm water discharges from the Facility and to record and report such observations to the Regional Board. Section B(5)(a) of the General Industrial Storm Water Permit requires that dischargers "shall collect storm water samples during the first hour of discharge from (1) the first storm event of the wet season, and (2) at least one other storm event in the wet season. All storm water discharge locations shall be sampled." Section B(5)(c)(i)further requires that the samples shall be analyzed for total suspended solids, pH, specific conductance, and total organic carbon. Oil and grease may be substituted for total organic carbon. Facilities, such as the Airport, designated under SIC Code 4512 are also required to sample for Ammonia (NH3), Biological Oxygen Demand (BOD) and Chemical Oxygen Demand (COD). Section B(5)(c)(ii) of the General Permit requires dischargers to analyze samples for all "[t]oxic chemicals and other pollutants that are likely to be present in storm water discharges in significant quantities."

Notice of Violation and Intent To File Suit April 2, 2010 Page 7 of 12

Based on its investigation, CSPA is informed and believes that the City has failed to develop and implement an adequate Monitoring & Reporting Plan. CSPA's review of publicly available records indicates that various Annual Reports filed by the City for the Facility are incomplete and/or evidence a failure to analyze storm water samples for all required pollutants. Further, CSPA's review of these Annual Reports indicates that the City failed to collect storm water samples at the Facility during at least two qualifying storm events (as defined by the General Permit) during each of the past five years. Each of these failures constitutes a separate and ongoing violation of the General Permit and the Act. Consistent with the five-year statute of limitations applicable to citizen enforcement actions brought pursuant to the federal Clean Water Act, the City is subject to penalties for violations of the General Industrial Storm Water Permit and the Act since April 2, 2005. These violations are set forth in greater detail below:

## 1. The City Has Failed to Collect Storm Water Samples from Each Discharge Point During at least Two Rain Events In Each of the Last Five Years.

Based on its review of publicly available documents, CSPA is informed and believes that the City has failed to collect at least two storm water samples from all discharge points during qualifying rain events at the Facility during each of the past five years.

Moreover, based on its investigation, CSPA is informed and believes that storm water discharges from the Facility at points other than the one discharge point currently designated by the City. This failure to adequately monitor storm water discharges constitutes a separate and ongoing violation of the General Industrial Storm Water Permit and the Clean Water Act.

## 2. The City Has Failed to Analyze Its Storm Water for All Pollutants Required by the General Industrial Storm Water Permit.

Section B(5)(c)(i) of the General Industrial Storm Water Permit requires the City to sample for total suspended solids, specific conductivity, pH, and oil & grease or total organic carbons. The General Permit also requires facilities such as the Airport which are designated as SIC Code 4512 to analyze its storm water discharge for Ammonia (NH3), Biological Oxygen Demand (BOD) and Chemical Oxygen Demand (COD).

Based on its ongoing investigation, CSPA is informed and believes that the City has failed to monitor for other pollutants likely to be present in storm water discharges in significant quantities. Other pollutants likely to be present in the Facility's storm water discharges include benzene, toluene and other petroleum-based derivatives found in aviation fuel, lubricants and solvents. The City's failure to monitor these pollutants at the Facility extends as far back as April 2, 2005. The City's failure to monitor these other Notice of Violation and Intent To File Suit April 2, 2010 Page 8 of 12

pollutants likely to be present in the Facility's storm water discharges has caused and continues to cause multiple separate and ongoing violations of the Permit and the Act.

## 3. The City Is Subject to Civil Penalties for Its Failure to Implement an Adequate Monitoring & Reporting Plan Since April 2, 2005.

CSPA is informed and believes that available documents demonstrate the City's consistent and ongoing failure to implement an adequate Monitoring Reporting Plan in violation of Section B of the General Industrial Storm Water Permit. Consistent with the five-year statute of limitations applicable to citizen enforcement actions brought pursuant to the federal Clean Water Act, the City is subject to penalties for these violations of the General Industrial Storm Water Act since April 2, 2005.

## C. The City Has Failed to Implement BAT and BCT.

Effluent Limitation B(3) of the General Industrial Storm Water Permit requires dischargers to reduce or prevent pollutants in their storm water discharges through implementation of BAT for toxic and nonconventional pollutants and BCT for conventional pollutants. BAT and BCT include both nonstructural and structural measures. General Permit, Section A(8). CSPA's investigation indicates that the City has not implemented BAT and BCT at the Facility for its discharges of Specific Conductivity and Oil and Grease (O&G) and other unmonitored pollutants in violation of Effluent Limitation B(3) of the General Industrial Storm Water Permit.

To meet the BAT/BCT requirement of the General Permit, the City must evaluate all pollutant sources at the Facility and implement the best structural and non-structural management practices economically achievable to reduce or prevent the discharge of pollutants from the Facility. Based on the limited information available regarding the internal structure of the Facility, CSPA believes that at a minimum the City must improve its housekeeping practices, store materials that act as pollutant sources under cover or in contained areas, treat storm water to reduce pollutants before discharge (e.g., with filters or treatment boxes), and/or prevent storm water discharge altogether. The City has failed to adequately implement such measures at the Facility.

The City was required to have implemented BAT and BCT at the Facility by no later than October 1, 1992. Therefore, the City has been in continuous violation of the BAT and BCT requirements every day since October 1, 1992, and will continue to be in violation every day that the City fails to implement BAT and BCT at the Facility. The City is subject to penalties for violations of the Order and the Act occurring since April 2, 2005.

**D.** The City Has Failed to Develop and Implement an Adequate Storm Water Pollution Prevention Plan.

Notice of Violation and Intent To File Suit April 2, 2010 Page 9 of 12

Section A(1) and Provision E(2) of the General Industrial Storm Water Permit require dischargers of storm water associated with industrial activity to develop, implement, and update an adequate storm water pollution prevention plan ("SWPPP") no later than October 1, 1992. Section A(1) and Provision E(2) requires dischargers who submitted an NOI pursuant to the Order to continue following their existing SWPPP and implement any necessary revisions to their SWPPP in a timely manner, but in any case, no later than August 1, 1997.

The SWPPP must, among other requirements, identify and evaluate sources of pollutants associated with industrial activities that may affect the quality of storm and non-storm water discharges from the facility and identify and implement site-specific best management practices ("BMPs") to reduce or prevent pollutants associated with industrial activities in storm water and authorized non-storm water discharges (General Permit, Section A(2)).

The SWPPP must include BMPs that achieve BAT and BCT (Effluent Limitation B(3)). Additional mandatory SWPPP elements include: a description of individuals and their responsibilities for developing and implementing the SWPPP (General Permit, Section A(3)); a site map showing the facility boundaries, storm water drainage areas with flow pattern and nearby water bodies, the location of the storm water collection, conveyance and discharge system, structural control measures, impervious areas, areas of actual and potential pollutant contact, and areas of industrial activity (General Permit, Section A(4)); a list of significant materials handled and stored at the site (General Permit, Section A(5)); a description of potential pollutant sources including industrial processes, material handling and storage areas, dust and particulate generating activities, a description of significant spills and leaks, a list of all non-storm water discharges and their sources, and a description of locations where soil erosion may occur (General Permit, Section A(6)).

The SWPPP must also include an assessment of potential pollutant sources at the Facility and a description of the BMPs to be implemented at the Facility that will reduce or prevent pollutants in storm water discharges and authorized non-storm water discharges, including structural BMPs where non-structural BMPs are not effective (General Permit, Section A(7), (8)). The SWPPP must be evaluated to ensure effectiveness and must be revised where necessary (General Permit, Section A(9),(10)). Receiving Water Limitation C(3) of the Order requires that dischargers submit a report to the appropriate Regional Water Board that describes the BMPs that are currently being implemented and additional BMPs that will be implemented to prevent or reduce the discharge of any pollutants causing or contributing to the exceedance of water quality standards.

CSPA's investigation and review of available documents regarding conditions at the Facility indicate that the City has been operating with an inadequately developed or implemented SWPPP for the Facility in violation of the requirements set forth above. Notice of Violation and Intent To File Suit April 2, 2010 Page 10 of 12

The City has failed to evaluate the effectiveness of its BMPs and to revise its SWPPP as necessary. The City has been in continuous violation of Section A(1) and Provision E(2) of the General Industrial Storm Water Permit every day since October 1, 1992, and will continue to be in violation every day that the City fails to develop and implement an effective SWPPP. The City is subject to penalties for violations of the Order and the Act occurring since April 2, 2005.

# E. The City Has Failed to Address Discharges Contributing to Exceedances of Water Quality Standards.

Receiving Water Limitation C(3) requires a discharger to prepare and submit a report to the Regional Board describing changes it will make to its current BMPs in order to prevent or reduce the discharge of any pollutant in its storm water discharges that is causing or contributing to an exceedance of water quality standards. Once approved by the Regional Board, the additional BMPs must be incorporated into the Facility's SWPPP. The report must be submitted to the Regional Board no later than 60-days from the date the discharger first learns that its discharge is causing or contributing to an exceedance of an applicable water quality standard. Receiving Water Limitation C(4)(a). Section C(11)(d) of the Permit's Standard Provisions also requires dischargers to report any noncompliance. *See also* Provision E(6). Lastly, Section A(9) of the Permit requires an annual evaluation of storm water controls including the preparation of an evaluation report and implementation of any additional measures in the SWPPP to respond to the monitoring results and other inspection activities.

As indicated above, the City is discharging elevated levels of Specific Conductivity and Oil and Grease (O&G) that are causing or contributing to exceedances of applicable water quality standards. For each of these pollutant exceedances, the City was required to submit a report for the Facility pursuant to Receiving Water Limitation C(4)(a) within 60-days of becoming aware of levels in its storm water exceeding the EPA Benchmarks and applicable water quality standards.

Based on CSPA's review of available documents, the City was aware of high levels of these pollutants prior to April 2, 2005. Likewise, the City has not filed any reports describing its non-compliance with the General Industrial Storm Water Permit in violation of Section C(11)(d). Lastly, the SWPPP and accompanying BMPs do not appear to have been altered as a result of the annual evaluation required by Section A(9). The City has been in continuous violation of Receiving Water Limitation C(4)(a) and Sections C(11)(d) and A(9) of the General Industrial Storm Water Permit every day since April 2, 2005, and will continue to be in violation every day that it fails to prepare and submit the requisite reports, receives approval from the Regional Board and amends its SWPPP to include approved BMPs. The City is subject to penalties for violations of the General Industrial Storm Water Permit 2, 2005.

# F. The City Has Failed to File Timely, True and Correct Reports.

Notice of Violation and Intent To File Suit April 2, 2010 Page 11 of 12

Section B(14) of the General Industrial Storm Water Permit requires dischargers to submit an Annual Report by July 1st of each year to the executive officer of the relevant Regional Board. The Annual Report must be signed and certified by an appropriate corporate officer. General Permit, Sections B(14), C(9), (10). Section A(9)(d) of the General Industrial Storm Water Permit requires the discharger to include in their annual report an evaluation of their storm water controls, including certifying compliance with the General Industrial Storm Water Permit. *See also* General Permit, Sections C(9) and (10) and B(14).

CSPA's investigation indicates that City agents/employees have signed and submitted incomplete Annual Reports and purported to comply with the General Industrial Storm Water Permit despite significant noncompliance at the Facility. For example, in its 2008-2009 Annual Report, the City failed to include Form 3 and Form 5. As indicated above, the City has failed to comply with the Permit and the Act consistently for at least the past five years; therefore, the City has violated Sections A(9)(d), B(14) and C(9) & (10) of the Permit every time it submitted an incomplete or incorrect annual report that falsely certified compliance with the Act in the past years. The City's failure to submit true and complete reports constitutes continuous and ongoing violations of the Permit and the Act. The City is subject to penalties for violations of Section (C) of the General Industrial Storm Water Permit and the Act occurring since April 2, 2005.

### III. Persons Responsible for the Violations.

CSPA puts the City of Chico and Mr. Ruben Martinez (in his professional capacity as both Director of the City's General Services Department and as Director of Maintenance and Operations for the Facility operated by the City of Chico) on notice that they are the persons responsible for the violations described above. If additional persons are subsequently identified as also being responsible for the violations set forth above, CSPA puts these notices on notice that it intends to include those persons in this action.

### IV. Name and Address of Noticing Party.

Our name, address and telephone number is as follows: California Sportfishing Protection Alliance, Bill Jennings, Executive Director; 3536 Rainier Avenue, Stockton, CA 95204; Phone: (209) 464-5067.

### V. Counsel.

CSPA has retained legal counsel to represent it in this matter. Please direct all communications to:

Andrew L. Packard Erik M. Roper Law Offices of Andrew L. Packard 100 Petaluma Boulevard, Suite 301 Petaluma, CA 94952 Tel. (707) 763-7227 Fax. (707) 763-9227 E-mail: Andrew@PackardLawOffices.com Erik@PackardLawOffices.com

And to:

Robert J. Tuerck Jackson & Tuerck P.O. Box 148 429 W. Main Street, Suite C Quincy, CA 95971 Tel: 530-283-0406 Fax: 530-283-0416 E-mail: Bob@JacksonTuerck.com

#### VI. Penalties.

Pursuant to Section 309(d) of the Act (33 U.S.C. § 1319(d)) and the Adjustment of Civil Monetary Penalties for Inflation (40 C.F.R. § 19.4) each separate violation of the Act subjects City of Chico and Mr. Ruben Martinez (in his professional capacity as both Director of the City's General Services Department and as Director of Maintenance and Operations for the Facility operated by the City of Chico) to a penalty of up to \$32,500 per day per violation for all violations occurring after March 15, 2004, and \$37,500 per day per violation for all violations occurring after January 12, 2009, during the period commencing five years prior to the date of this Notice of Violations and Intent to File Suit. In addition to civil penalties, CSPA will seek injunctive relief preventing further violations of the Act pursuant to Sections 505(a) and (d) (33 U.S.C. §1365(a) and (d)) and such other relief as permitted by law. Lastly, Section 505(d) of the Act (33 U.S.C. § 1365(d)), permits prevailing parties to recover costs and fees, including attorneys' fees.

CSPA believes this Notice of Violations and Intent to File Suit sufficiently states grounds for filing suit. We intend to file a citizen suit under Section 505(a) of the Act against the City of Chico and its agents (e.g., Mr. Ruben Martinez, in his professional capacity as both Director of the City's General Services Department and as the Director of Maintenance and Operations for the Facility operated by the City of Chico) for the above-referenced violations upon the expiration of the 60-day notice period. If you wish to pursue remedies in the absence of litigation, we suggest that you initiate those discussions within the next 20 days so that they may be completed before the end of the 60-day notice period. We do not intend to delay the filing of a complaint in federal court if discussions are continuing when that period ends. Notice of Violation and Intent To File Suit April 2, 2010 Page 13 of 12

Sincerely,

OMACTASES K

Bill Jennings, Executive Director California Sportfishing Protection Alliance

### SERVICE LIST

Lisa Jackson, Administrator U.S. Environmental Protection Agency 1200 Pennsylvania Avenue, N.W. Washington, D.C. 20460

Jared Blumenfeld Administrator, U.S. EPA – Region 9 75 Hawthorne Street San Francisco, CA, 94105

Eric Holder U.S. Attorney General U.S. Department of Justice 950 Pennsylvania Avenue, N.W. Washington, DC 20530-0001

Dorothy R. Rice, Executive Director State Water Resources Control Board 1001 I Street Sacramento, CA 95814 P.O. Box 100 Sacramento, CA 95812-0100

Pamela Creedon, Executive Officer Regional Water Quality Control Board Central Valley Region 11020 Sun Center Drive #200 Rancho Cordova, CA 95670-6114

Lori J. Barker, City Attorney City of Chico 411 Main Street Chico, CA 95928 P.O. Box 3420 Chico, CA 95927-3420

## ATTACHMENT A Notice of Intent to File Suit, Chico City Municipal Airport (Chico, CA) Significant Rain Events,\* April 2, 2005 – April 2, 2010

۰. ۱	~~	0005		~~			~~	<del>-</del>			
April	02	2005	Feb.	02	2006	Feb.	08	2007		in. 27	
April	07	2005	Feb.	26	2006	Feb.	09	2007		in. 28	
April	08	2005	Feb.	27	2006	Feb.	10	2007		n. 29	
April	09	2005	Feb.	28	2006	Feb.	12	2007	Ja	n. 31	
April	11	2005	Mar.	02	2006	Feb.	13	2007	Fe	eb. 02	2008
April	24	2005	Mar.	03	2006	Feb.	22	2007	Fe	eb. 19	2008
April	25	2005	Mar.	05	2006	Feb.	24	2007	Fe	eb. 20	2008
April	28	2005	Mar.	06	2006	Feb.	26	2007	Fe	eb. 21	2008
May	05	2005	Mar.	07	2006	Feb.	28	2007	Fe	eb. 22	2008
May	06	2005	Mar.	12	2006	Mar.	26	2007	Fe	eb. 23	2008
May	08	2005	Mar.	13	2006	Mar.	27	2007	Fe	eb. 24	
May	09	2005	Mar.	14	2006	April	11	2007		ar. 15	
May	10	2005	Mar.	16	2006	April	12	2007		oril 23	
May	18	2005	Mar.	17	2006	April	14	2007		ay 24	
May	19	2005	Mar.	20	2006	April	16	2007		ct. 06	
Oct.	15	2005	Mar.	21	2006	April	19	2007		ot. 00	
Oct.	17	2005	Mar.	24	2000	April	21	2007		ov. 01	
Oct.	26	2005	Mar.	24 25	2000	April	23	2007		ov. 03	
	20 28	2005		23 27		•	23 02	2007			
Oct.			Mar.		2006	May					
Oct.	31	2005	Mar.	28	2006	May	04	2007		ov. 10	
Nov.	04	2005	Mar.	29	2006	Oct.	01	2007		ec. 15	
Nov.	08	2005	April	02	2006	Oct.	10	2007		ec. 24	
Nov.	25	2005	April	03	2006	Oct.	12	2007		ec. 25	
Nov.	28	2005	April	04	2006	Oct.	17	2007		in. 05	
Nov.	29	2005	April	05	2006	Nov.	10	2007		in. 12	
Dec.	01	2005	April	10	2006	Nov.	11	2007		in. 13	
Dec.	17	2005	April	11	2006	Nov.	13	2007	Ja	n. 20	
Dec.	18	2005	April	12	2006	Dec.	04	2007	Ja	in. 28	2009
Dec.	19	2005	April	13	2006	Dec.	07	2007	Fe	eb. 06	2009
Dec.	20	2005	April	16	2006	Dec.	18	2007	Fe	eb. 09	2009
Dec.	21	2005	April	17	2006	Dec.	19	2007	Fe	eb. 11	2009
Dec.	22	2005	April	22	2006	Dec.	20	2007	Fe	eb. 12	2009
Dec.	25	2005	April	24	2006	Dec.	21	2007	Fe	eb. 13	2009
Dec.	26	2005	May	21	2006	Dec.	28	2007	Fe	eb. 15	2009
Dec.	27	2005	May	22	2006	Dec.	29	2007	Fe	eb. 16	2009
Dec.	28	2005	Oct.	05	2006	Jan.	03	2008	Fe	eb. 17	2009
Dec.	29	2005	Nov.	03	2006	Jan.	04	2008		eb. 18	
Dec.	30	2005	Nov.	11	2006	Jan.	05	2008		eb. 23	
Dec.	31	2005	Nov.	13	2006	Jan.	07	2008		eb. 24	
Jan.	01	2006	Nov.	16	2006	Jan.	08	2008		eb. 26	
Jan.	03	2006	Nov.	26	2006	Jan.	09	2008		ar. 01	
Jan.	04	2000	Nov.	27	2000	Jan.	11	2008		ar. 02	
	11	2000	Dec.	09	2006	Jan.	12	2008		ar. 02 ar. 03	
Jan.											
Jan.	14 17	2006	Dec.	10	2006	Jan.	21	2008		ar. 04 or 22	
Jan.	17	2006	Dec.	11	2006	Jan.	22	2008		ar. 23	
Jan.	18	2006	Dec.	12	2006	Jan.	24	2008		oril 09	
Jan.	30	2006	Dec.	13	2006	Jan.	25	2008		ay 01	
Jan.	31	2006	Jan.	09	2007	Jan.	26	2008	M	ay 02	2009

\* Dates gathered from publicly available rain and weather data collected at stations located near the Facility.

### ATTACHMENT A Notice of Intent to File Suit, Chico City Municipal Airport (Chico, CA) Significant Rain Events,\* April 2, 2005 – April 2, 2010

May	05	2009
Oct.	13	2009
Oct.	14	2009
Nov.	18	2009
Nov.	23	2009
Nov.	27	2009
Nov.	30	2009
Dec.	11	2009
Dec.	12	2009
Dec.	13	2003
Dec.	14	2009
Dec.	16	2009
Dec.	20	2009
Dec.	21	2009
Dec.	27	2009
Dec.	29	2009
Dec.	30	2009
Jan.	04	2010
Jan.	12	2010
Jan.	13	2010
Jan.	14	2010
Jan.	17	2010
Jan.	18	2010
Jan.	19	2010
Jan.	20	2010
Jan.	21	2010
Jan.	22	2010
Jan.	24	2010
Jan.	25	2010
Jan.	26	2010
Jan.	27	2010
Jan.	30	2010
Feb.	01	2010
Feb.	04	2010
Feb.	06	2010
Feb.	08	2010
Feb.	09	2010
Feb.	22	2010
Feb.	24	2010
Mar.	03	2010
Mar.	12	2010
Mar.	12	2010
iviai.	13	2010

\* Dates gathered from publicly available rain and weather data collected at stations located near the Facility.