1 2 3 4 5 6 7 8	ANDREW L. PACKARD (Bar No. 168690) Law Offices of Andrew L. Packard 319 Pleasant Street Petaluma, CA 94952 Tel: (707) 763-7227 Fax: (707) 763-9229 E-mail: andrew@packardlawoffices.com MICHAEL R. LOZEAU (Bar No. 142893) DOUGLAS J. CHERMAK (Bar No. 23338) Lozeau Drury LLP 1516 Oak Street, Suite 216 Alameda, California 94501 Tel: (510) 749-9102 Fax: (510) 749-9103 E-mail: mrlozeau@lozeaudrury.com		
10	Attorneys for Plaintiff CALIFORNIA SPORTFISHING		
11	PROTECTION ALLIANCE		
12	UNITED STATES DISTRICT COURT		
13	NORTHERN DISTRICT OF CALIFORNIA		
14	CALIFORNIA SPORTFISHING	Case No. 2:09-cv-01756-SI	
15	PROTECTION ALLIANCE, a non-profit corporation,		
16	Plaintiff,	[Proposed]CONSENT AGREEMENT	
17	vs.	(Federal Water Pollution Control Act, 33 U.S.C. §§ 1251 to 1387)	
18	LAKE COUNTY, LAKE COUNTY DEPARTMENT OF PUBLIC	,	
19 20	SERVICES, KIM KEVIN CLYMIRE, in his official capacity, and CHUCK MAVES,		
21	Defendants.		
22			
23	WHEREAS Disintiff CALIFORNI	A SPORTEISHING DROTECTION ALLIANCE	
24	WHEREAS, Plaintiff CALIFORNIA SPORTFISHING PROTECTION ALLIANCE (hereinafter "CSPA") is a non-profit public benefit corporation dedicated to the preservation		
25		wildlife, and natural resources of California's	
26		, whome, and natural resources of Camornia s	
27	waters;		
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	[PROPOSED] CONSENT AGREEMENT		

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needed to operate the Facility in full compliance with the requirements of the General Permit

and Clean Water Act, and shall operate the Facility in full compliance with the requirements

of the General Permit and Clean Water Act during the term of this Consent Agreement.

- 2. **BMP Implementation, Maintenance and Reassessment.** In order to further reduce or prevent storm water discharges from the Facility, to the extent not already implemented, COUNTY shall implement appropriate structural and non-structural BMPs as more fully described below. During the two-year term of this Consent Agreement, COUNTY shall maintain all structural BMPs at the site in good operating condition during the period October 1 and May 30 of each year (the "Wet Season") and as otherwise required to conform to the General Permit and the Facility's Storm Water Pollution Prevention Plan ("SWPPP").
- 3. BMP Evaluation: Constituents of Concern Compared Against EPA

 Benchmark Values as Set Forth in Exhibit C. The effectiveness of the BMPs shall be measured by comparing the results of storm water discharge samples collected and analyzed in accordance with this Agreement ("Samples") with the values as set forth in Exhibit C, attached hereto and incorporated herein by reference. If the constituent concentration values of any such Samples exceed the values set forth in Exhibit C, COUNTY agrees to comply with the Action Memorandum requirements set forth below.
- 4. Collection and Discharge Points Identified On SWWPP Map Attached Hereto as Exhibit A. Within sixty (60) days of the Court Approval, COUNTY shall eliminate all storm water collection and discharge points except those presently shown on Exhibit A hereto. (the revised SWPPP facility map, which shall be submitted at the time of the mutual execution of this Consent Agreement, is attached hereto as Exhibit A).
- 5. **SWPPP Amendments.** Within 30 days of the Court Approval Date, COUNTY shall formally amend its SWPPP to include all compliance measures set forth herein as well as all requirements of the General Permit. COUNTY shall submit its revised SWPPP for comment to CSPA within 15 days of the execution of this Agreement.
- 6. **Initial Revised Best Management Practices.** Within 30 days of the Court Approval Date, COUNTY shall implement the following Best Management Practices at the Facility:

- a. *Enlarge/Upgrade Detention Pond*. Enlarge the existing sediment detention pond in the borrow area along the unnamed tributary of Cache Creek to a capacity sufficient to handle a 25-year/24-hour storm event; develop maintenance program to ensure this pond capacity. The parties understand and agree that, as to this BMP, such an enlargement cannot take place until the conclusion of the 2010 Wet Season; therefore this BMP shall be implemented on or before September 15, 2010.
- b. Improve Sweeping & Elimination of Visible Tracking. A regenerative sweeper shall be employed weekly on all paved surfaces of the facility and adjacent roads throughout the year. In addition, a mechanical sweeper shall be employed on all paved surfaces of the facility and adjacent roads daily during the wet season.
- c. Install Erosion Controls. All barren and disturbed areas will be seeded. Straw wattles, silt fences, and hay bales shall be installed annually in the areas specified on the updated facility SWPPP map as necessary to prevent off-site transport of eroded soils. All unpaved roads and earthen berms shall be subject to observation monitoring as described in the revised SWPPP.
- d. Winterization Plan. A winterization plan shall be prepared annually to identify specific erosion and storm water controls to be implemented, together with the specific location of, and the time frame for implementation of, each such storm water control measure.
- e. *Improve Grading*. The perimeter of the landfill's operation area shall be graded in a way that will best prevent storm water from creating rills, channels and gullies;
- f. Upgrade Sediment Controls for Access Road Surfaces. Repair and prevent ongoing roadbed erosion, especially on Facility's steeper roads, such as the road on the West side of the Facility leading down to the leachate collection pond;
- g. Facility Maintenance Schedule. COUNTY shall develop a comprehensive facility cleaning, sweeping, maintenance, inspection and employee

training schedule and logs for each aspect of same, including the date, time and the person conducting such activities.

h. *Installation of Filtration Media – Type and Discharge Points to be*Determined. At the conclusion of the 2012 Wet Season, COUNTY shall conduct an evaluation of all of its Samples to determine whether the BAT and BCT standards under the General Permit require additional filtration media to be installed at any Facility discharge point or points to reduce contaminant loading in the Facility's storm water discharges. This evaluation shall be provided to CSPA in writing no later than July 1, 2012; in the event that the parties disagree as to whether or how much additional filtration is required under the General Permit, the dispute shall be resolved pursuant to the dispute resolution provisions herein below.

Sampling and Monitoring

- 7. **Collection and Discharge Point Inspection.** Within 30 days of the Court Approval Date, COUNTY agrees to amend their SWPPP as attached here to require the inspection of all storm water collection and discharge points at the Facility weekly during the Wet Season and just prior to forecasted storm events that may reasonably be expected to result in a discharge from the Facility.
- 8. **Sampling Frequency.** During each of the 2010-2011 and 2011-2012 Wet Seasons (October 1 May 31), COUNTY shall collect three (3) storm water samples per Wet Season from each Facility Discharge Point according to the following sampling schedule and conditions:
 - a. Except as otherwise provided in subparagraph b. below, COUNTY shall collect samples during storm events that meet each of the following criteria (hereafter, "Qualifying Storm Events"): (i) the samples are preceded by at least three (3) working days during which no storm water discharges have occurred from the Facility; (ii) the samples are collected within the first hour that flow is observed at the

Facility Discharge Points; and (iii) the samples can be collected during daylight operating hours.

- b. If fewer than three Qualifying Storm Events occur during any Wet Season, COUNTY shall be obligated to take samples only during the Qualifying Storm Events that do occur.
- c. In the event no Qualifying Storm Event has occurred by January 31 of a particular Wet Season, COUNTY shall continue to make best efforts to comply with the sampling frequency obligations set forth herein and shall collect samples from storm events that are non-qualifying to the extent they are not preceded by three (3) working days during which no storm water discharges have occurred (hereafter, "Non-qualifying Storm Events"). Samples from Non-qualifying Storm Events may be used to satisfy the requirements of subparagraph (a) if an insufficient number of Qualifying Storm Events has occurred in any given Wet Season.
- 9. **Storm Event Log.** After the Court Approval Date, COUNTY shall maintain a storm event log at the Facility for those dates on which storm events have occurred, including the date, weather conditions, and estimated duration of discharge (if any). Storm event logs shall be made available to CSPA within ten (10) working days of a written request by CSPA.
- 10. **Sample Analysis.** After the Court Approval Date, COUNTY shall analyze each storm water sample collected for each of the constituents listed in Exhibit C. As to those constituents shown on Exhibit C (except Oil & Grease, TSS, pH, Specific Conductance and Iron), where there is no detection of any of said constituents in four consecutive samples (two of which samples can be samples collected in the 2009-2010 Wet Season) at a given discharge point, sampling for that constituent at that specific discharge point may be discontinued.
- 11. **Sample Quality Controls, Reporting.** All storm water samples collected pursuant to this Consent Agreement shall be analyzed by a laboratory accredited by the State of California for such analysis. All samples collected from the Facility shall be delivered to

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the laboratory as soon as possible to ensure that sample "hold time" is not exceeded. Sample results shall be reported to COUNTY within ten (10) days of laboratory receipt of the sample. Analytical methods used by the laboratory shall be adequate to detect the individual constituents at or below the values specified on Exhibit C. Sampling results shall be provided to CSPA within ten (10) calendar days of Defendants' receipt of the laboratory report from each sampling event.

- 12. **Action Memorandum Requirements.** At the conclusion of each Wet Season during the term of this Agreement, COUNTY shall compare the constituent concentrations found in its storm water samples with the values set forth in Exhibit C. If any sample result for any constituent exceeds the benchmark value specified on Exhibit C for that constituent, COUNTY shall prepare a written statement addressing each such exceedance(s), the possible cause and/or source of the exceedance, revisions to existing or additional non-structural and structural BMPs proposed to be implemented to attempt to reduce or prevent subsequent exceedances of the values specified on Exhibit C, and a reasonable schedule to implement the proposed measures (Action Memorandum). The Action Memorandum shall be provided to CSPA upon completion, but in no event later than July 1st following each of the 2010-2011 and 2011-2012 Wet Seasons. BMP revisions and additions may include, but are not limited to, further material improvements to the storm water collection and discharge system, increasing frequency of facility sweeping, changing the type and extent of storm water filtration media or modifying other industrial activities or management practices at the Facility.
- 13. **CSPA Evaluation of Action Memorandum.** CSPA may review and comment on an Action Memorandum and suggest any additional pollution prevention measures it believes are appropriate. Upon written request by CSPA within twenty-one days of receipt of said Memorandum, COUNTY agrees to meet and confer in good faith regarding the contents of the Action Memorandum, the adequacy of the recommended BMPs in reducing constituent levels in storm water discharges to levels at or below those specified on Exhibit

C, and any suggestions by CSPA regarding additional pollution prevention measures. Upon request by CSPA, any such meet and confer may occur at the Facility so that CSPA may conduct a site inspection. If within 15 days of the meet and confer, the parties do not agree on the adequacy of the additional measures set forth in the Action Memorandum, and the parties cannot otherwise resolve the dispute, CSPA may file a motion for appropriate injunctive relief with the District Court. The Parties shall be entitled to seek fees and costs incurred in any such motion, and such fees and costs shall be awarded, pursuant to the provisions set forth in Section 505(d) of the Clean Water Act, 33 U.S.C. §1365(d), and applicable case law interpreting such provision. Any concurrence or failure to provide comments to an Action Memorandum by CSPA with regard to the reasonableness of any additional measures proposed or implemented by COUNTY shall not be deemed to be an admission by CSPA of the adequacy of such measures should they fail to reduce the constituent concentrations in storm water discharged from the Facility to levels at or below the values specified on Exhibit C.

14. **Inspections.** In addition to any site inspections as set forth above, COUNTY shall permit representatives of CSPA to perform up to three (3) physical inspections of the Facility (which may include sampling, photographing, and/or videotaping) during the term of this Consent Agreement. Said inspection dates shall be selected by CSPA subject to meet and confer with the COUNTY to ensure that any such inspection is not unduly disruptive to the operation of the facility. All such inspections shall occur during normal business hours and shall be preceded by forty-eight (48) hours notice. Defendants shall not make any alterations to Facility conditions during the period between receiving CSPA's notice and the start of the inspection that Defendants would not otherwise have made but for receiving notice of CSPA's request to allow a physical inspection of the Facility. Nothing here shall be construed to prevent Defendants from continuing to implement any BMPs identified in its SWPPP during the period prior to such an inspection.

15. **Reporting Obligations.** During the term of this Consent Agreement, COUNTY shall contemporaneously provide CSPA with copies of all documents submitted to the Regional Board or State Board, concerning storm water discharges from the Facility, including but not limited to, all Annual Reports, correspondence or other communications submitted to the Regional Board or State Board as required by the General Permit. Such documents and reports shall be provided to CSPA pursuant to the Notice provisions herein and contemporaneously with Defendants' submission to such agency.

Date, COUNTY shall amend the Facility SWPPP to incorporate all changes, improvements and BMPs set forth in this Consent Agreement and otherwise agreed to by the Parties or ordered by the Court. COUNTY shall provide a copy of the amended SWPPP to CSPA within fourteen (14) days of amendment. COUNTY shall also provide CSPA with copies of any other Facility SWPPP amendments made during the term of the Consent Agreement within fourteen (14) days of such amendment.

II. <u>MITIGATION, FEES AND COSTS</u>

- 17. As mitigation of the Clean Water Act violations alleged in the Complaint, COUNTY agrees to pay the sum of \$35,000 within twenty (20) days after the Court Approval Date to the Rose Foundation for Communities and the Environment for projects relating to the reduction, prevention or mitigation of, or research on, the effects of discharges of pollutants in storm water to Lake County water bodies or, upon diligent efforts finding no such project in Lake County, to the Sacramento-San Joaquin River Delta and the San Francisco Bay.
- 18. COUNTY agrees to reimburse CSPA in the amount of \$55,000 to defray CSPA's reasonable investigative, expert, consultant, and attorney's fees and costs all other costs incurred as a result of investigation the activities at the Facility, preparing the Notices, and negotiating a resolution of this action. Such payment shall be made payment to the Law

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Offices of Andrew L. Packard Attorney-Client Trust Account and remitted to the Law Offices of Andrew L. Packard within seven (7) days after the Court approval date.

19. COUNTY agrees to contribute a total of \$10,000 per year for each of the two years covered by this Consent Agreement for a total of \$20,000 to a compliance monitoring fund maintained by CSPA to defray CSPA's reasonable costs associated with monitoring COUNTY's compliance with this Consent Agreement which fees include the inspections described in paragraph 14 herein. Compliance monitoring activities may include but shall not be limited to site inspections, review of water quality sampling reports, review of annual reports, discussions with representatives of COUNTY concerning the Action Memorandum referenced above, preparation for and participation in meet and confer sessions and mediation, water quality sampling, and compliance-related activities. The first such payment shall be remitted to Law Offices of Andrew L. Packard within seven (7) days of the Court Approval Date and the second such payment shall be remitted to the Law Offices of Andrew L. Packard on or before May 1, 2010; both payments shall be made payable to the Law Offices of Andrew L. Packard Attorney Client Trust Account.

III. DISPUTE RESOLUTION AND ENFORCEMENT OF CONSENT AGREEMENT

20. If a dispute under this Consent Agreement arises, or either Party believes that a breach of this Consent Decree has occurred, the Parties shall meet and confer within thirty (30) days of receiving written notification from the other Party of a request for a meeting to determine whether a violation has occurred and to develop a mutually agreed upon plan, including implementation dates, to resolve the dispute. If the Parties fail to meet and confer or the meet-and-confer does not resolve the issue, either Party shall be entitled to all rights and remedies under the law, including filing a motion with the District Court of California, Northern District, which shall retain jurisdiction over the Action for the limited purposes of enforcement of the terms of this Consent Agreement. The Parties shall be entitled to seek fees and costs incurred in any such motion, and such fees and costs shall be awarded,

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pursuant to the provisions set forth in Section 505(d) of the Clean Water Act, 33 U.S.C. §1365(d), and applicable case law interpreting such provision.

- 21. **CSPA Waiver and Release of COUNTY.** Upon Court approval and entry of this Consent Agreement, CSPA, on its own behalf and on behalf of its officers, directors, employees, members, parent, subsidiaries, and affiliates, and each of their successors and assigns, and its agents, attorneys, and other representatives, releases all persons including, without limitation, COUNTY and their officers, directors, employees, shareholders, parents, subsidiaries, and affiliates, and each of their predecessors, successors and assigns, and each of their agents, attorneys, consultants, and other representatives (each a "Released Defendant Party") from, and waives all claims which arise from or pertain to this action, including, without limitation, all claims for injunctive relief, damages, penalties, fines, sanctions, mitigation, fees (including fees of attorneys, experts, and others), costs, expenses or any other sum incurred or claimed or which could have been claimed for matters associated with or related to the Notice issued by CSPA in this action, including, without limitation, all such matters with respect to the alleged failure of COUNTY or any other person to comply with all or any portion of the Clean Water Act at the Facility, up to the Court Approval Date (hereinafter "Claims"), except as specifically provided for in this Consent Agreement;
- 22. **COUNTY Waiver and Release of CSPA.** COUNTY, on their own behalf and on behalf of those Released Defendant Parties under their control, release CSPA (and its officers, directors, employees, members, parents, subsidiaries, and affiliates, and each of their successors and assigns, and its agents, attorneys, and other representative) from, and waives all claims which arise from or pertain to this action, including all claims for fees (including fees of attorneys, experts, and others), costs, expenses or any other sum incurred or claimed or which could have been claimed for matters associated with or related to this Action.
- 23. **Stipulated Dismissal.** Upon the Court Approval Date, the Parties shall file with the Court a Stipulation and Order that shall provide that:

- a. The Complaint and all claims therein shall be dismissed with prejudice pursuant to Federal Rule of Civil Procedure 41(a)(2); and
- b. The Court shall retain and have jurisdiction over the Parties with respect to disputes arising under this Agreement.
- 24. **No Admission.** The Parties enter into this Consent Agreement for the purpose of avoiding prolonged and costly litigation. Nothing in this Consent Agreement shall be construed as, and COUNTY expressly do not intend to imply, an admission as to any fact, finding, issue of law, or violation of law, nor shall compliance with this Consent Agreement constitute or be construed as an admission by COUNTY of any fact, finding, conclusion, issue of law, or violation of law. However, this paragraph shall not diminish or otherwise affect the obligation, responsibilities, and duties of the Parties under this Consent Agreement.

V. Miscellaneous Provisions

- 25. The Consent Agreement shall terminate on October 1, 2012.
- 26. The Consent Agreement may be executed in one or more counterparts which, taken together, shall be deemed to constitute one and the same document.
- 27. In the event that any of the provisions of this Consent Agreement is held by a court to be unenforceable, the validity of the enforceable provisions shall not be adversely affected.
- 28. The language in all parts of this Consent Agreement, unless otherwise stated, shall be construed according to its plain and ordinary meaning.
- 29. The undersigned are authorized to execute this Consent Agreement on behalf of their respective parties and have read, understood and agreed to all of the terms and conditions of this Consent Agreement.
- 30. All agreements, covenants, representations and warranties, express or implied, oral or written, of the Parties concerning the subject matter of this Consent Agreement are contained herein.

31. **Impossibility of Performance**. Where implementation of the actions set forth in this Agreement, within the deadlines set forth in those paragraphs, becomes impossible due to weather and/or soil conditions, despite the timely good faith efforts of the COUNTY, the COUNTY shall notify CSPA in writing within seven (7) days of the date that the failure becomes apparent and shall describe the reason for the non-performance. The parties agree to meet and confer in good faith concerning the non-performance and, where the parties concur that the non-performance was or is impossible, despite the timely good faith efforts of the COUNTY, new performance deadlines shall be established. In the event the parties cannot timely agree upon the terms of such a stipulation, either of the parties has the right to invoke the dispute resolution procedure described herein.

- 32. For the period beginning on the Effective date and ending on October1, 2012, CSPA agrees that neither CSPA, its officers, executive staff, members of its governing board nor any organization under the control of CSPA, its officers, executive staff, or members of its governing board, will file any lawsuit against the COUNTY seeking relief for alleged violations of the Clean Water Act or violations of the General Permit. CSPA further agrees that beginning on the Effective date and ending on October 1, 2012, CSPA will not support other lawsuits, by providing financial assistance, personnel time or other affirmative actions, against the COUNTY that may be proposed by other groups or individuals who would rely upon the citizen suit provision of the Clean Water Act to challenge the COUNTY's compliance with the Clean Water Act or the General Permit.
- 33. **Notices.** Any notices or documents required or provided for by this Consent Agreement or related thereto that are to be provided to CSPA pursuant to this Consent Agreement shall be hand-delivered or sent by U.S. Mail, postage prepaid, and addressed as follows or, in the alternative, shall be sent by electronic mail transmission to the email addresses listed below or by confirmed facsimile:

Bill Jennings, Executive Director California Sportfishing Protection Alliance

1	3536 Rainier Avenue	
	Stockton, CA 95204	
2	DeltaKeep@aol.com	
3	Fax: 209-464-1028	
4	With copies sent to:	
5	Andrew L. Packard	
6	Law Offices of Andrew L. Packard	
7	319 Pleasant Street	
	Petaluma, CA 94952	
8	andrew@packardlawoffices.com Fax: (707) 763-9227	
9	1 ux. (707) 703 7227	
	And to:	
10		
11	Michael R. Lozeau	
12	Law Office of Michael R. Lozeau	
	1310 Oak Stieet, Suite 210	
13	Alameda, CA 94501 E-mail: mrlozeau@lozeaulaw.com	
14	Fax: (510) 749-9103	
15		
	Any notices or documents required or provided for by this Consent Agreement or related	
16		
17	thereto that are to be provided to COUNTY pursuant to this Consent Agreement shall be sent	
18	by U.S. Mail, postage prepaid, and addressed as follows or, in the alternative, shall be sent by	
19	electronic mail transmission to the email addresses listed below or by confirmed facsimile:	
	County of Lake	
20	Attn: Public Services Director	
21	333 Second Street	
22	Lakeport, CA. 95453	
22	Fax: 707-262-0973	
23	Email: <u>kim_c@co.lake.ca.us</u>	
24	With copies sent to:	
25		
	Hon. Anita L. Grant, County Counsel	
26	County of Lake	
27	255 North Forbes Street	
28		
	15	

Lakeport, CA 95453 Fax: 707-263-2321

Email: Anitag@co.lake.ca.us

Each party shall promptly notify the other of any change in the above-listed contact information.

- 34. Signatures of the Parties transmitted by facsimile shall be deemed binding.
- 35. No Party shall be considered to be in default in the performance of any of its obligations when a failure to perform is due to a "Force Majeure." A Force Majeure event is any circumstances beyond the Party's control, including, without limitation, any act of God, war, fire, earthquake, flood, and restraint by court order or public authority. A Force Majeure event does not include normal inclement weather, such as anything less than or equal to a 100 year/24-hour storm event, or inability to pay. Any Party seeking to rely upon this paragraph shall have the burden of establishing that it could not reasonably have been expected to avoid, and which by exercise of due diligence has been unable to overcome, the Force Majeure.
- 36. If for any reason the Court should decline to approve this Consent Agreement in the form presented, the Parties shall use their best efforts to work together to modify the Consent Agreement within thirty (30) days so that it is acceptable to the Court. If the Parties are unable to modify this Consent Agreement in a mutually acceptable manner, this Consent Agreement shall become null and void.

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1	37. The settling Parties hereto enter into this Consent Agreement, Order and Final		
2	Judgment and submit it to t	Igment and submit it to the Court for its approval and entry as a final judgment.	
3	D . 1		
4	Dated:	_ California Sportfishing Protection Alliance	
5		By:Bill Jennings, Executive Director	
6		Bin Jennings, Executive Director	
7	Dated:	_ County of Lake	
8	Dated.	_ County of Lake	
9		By:	
10		Anthony Farrington, Chair	
11		Lake County Board of Supervisors	
12		D.	
13		By:Anita L. Grant	
14		County Counsel County of Lake	
15		County of Lake	
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[PROPOSED] CONSENT AGREEMENT

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[PROPOSED] CONSENT AGREEMENT

EXHIBIT C

Parameter	EPA Benchmark
Aluminum	0.75 mg/l
Arsenic	0.16854 mg/L
Cadmium	0.0159 mg/L
Chemical Oxygen Demand	120.0 mg/L
Copper	0.0636 mg/l
Iron	1.0 mg/l
Lead	0.0816 mg/L
Magnesium	0.0636 mg/L
Mercury	0.0024 mg/L
Oil & Grease	15.0 mg/L
Nitrate + nitrite	0.68 mg/L
рН	6.5 - 8.5
Selenium	0.2385 mg/L
Silver	0.318 mg/L
Specific Conductivity	200 μmho/cm
Total Suspended Solids	100.0 mg/L
Zinc	0.117 mg/l